

## **City of Cincinnati**

Other Postemployment Benefits Actuarial Valuation Report as of December 31, 2020

Produced by Cheiron May 2021

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June 6, 2021

Board of Trustees Cincinnati Retirement System 801 Plum Street, Suite 328 Cincinnati, OH 45202

#### Dear Members of the Board:

As requested, we have performed an actuarial valuation of the post-employment benefits provided by the Retirement System for Employees of the City of Cincinnati (CRS) as of December 31, 2020. The following report contains our findings and disclosures required by the Governmental Accounting Standards Board (GASB) standards. This is the third valuation of the Plan performed by Cheiron. Valuation results shown for valuations prior to 2018 were derived from the prior actuary's report.

The purpose of this report is to present the annual actuarial valuation of the City of Cincinnati Postemployment Benefit Plan. This report is for the use of the City and its auditors in preparing financial reports in accordance with applicable law and accounting requirements. Any other user of this report is not an intended user and is considered a third party.

The results of this valuation rely on future plan experience conforming to the underlying assumptions and methods outlined in this report. Future results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the assumptions, changes in assumptions, and changes in plan provisions or applicable law. Actuarial computations are calculated based on our understanding of GASB 74/75 and are for purposes of fulfilling employer financial accounting requirements. Determinations for purposes other than meeting employer financial accounting requirements may be significantly different from the results in this report. Additional accounting disclosures for the fiscal year ending June 30, 2021 related to GASB Statements 74 and 75 will be provided in a separate report.

Appendix A describes the Participant Data. Appendix B outlines Assumptions, and Methods used in calculating the figures throughout the report. Appendix C contains our understanding of the substantive plan provisions based on the information provided by the City.

In preparing our report, we relied without audit, on information (some oral and some written) supplied by Plan Administrators. This information includes, but is not limited to, the plan provisions, employee data, and financial information. The demographic assumptions used in this report were based on the City's actuary's experience study adopted March 1, 2018. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

Board of Trustees June 6, 2021 Page ii

This actuarial valuation reflects a roll-forward valuation in which claims and premiums were trended from the prior year and applied to the updated census.

This report does not reflect future changes in benefits, penalties, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010, related legislation, or regulations.

This report does not contain any adjustment for the future potential impact of COVID-19. We anticipate the virus may impact both mortality and claims in the short term, as well as potentially other demographic experiences. However, the net impact is not determinable at this time.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we collectively meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

This actuarial valuation report was prepared for the City of Cincinnati for the purposes described herein and for the use by the Plan Auditor in completing an audit related to the matters herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to such other users.

Sincerely,

Cheiron

Margaret Tempkin, FSA, EA, MAAA

Principal Consulting Actuary

Gaelle Gravot, FSA, MAAA Principal Consulting Actuary



#### **SECTION I – VALUATION SUMMARY**

The City of Cincinnati has engaged Cheiron to provide an analysis of its post-employment benefit liabilities as of December 31, 2020. The primary purposes of performing this actuarial valuation are to:

- Estimate the Actuarially Determined Contribution (ADC) and the Actuarial Liability (AL) of the retiree health benefits using GASB 74 and 75 methodology,
- Provide disclosures for financial statements, and
- Provide projections for the ADC, Net OPEB Liability (NOL), and actuarial liabilities.

We have determined costs, liabilities, and trends for the substantive plan using actuarial assumptions and methods that we consider reasonable.

### **GASB's OPEB Requirements**

GASB's Statement 74 refers to the financial reporting for post-employment benefit plans other than pension plans, and Statement 75 refers to the employer accounting for these plans. Statement 74 is generally applicable where an entity has a separate trust or fund for OPEB benefits. We understand that the City of Cincinnati has a trust used to fund future OPEB obligations. The GASB No. 74 Statements are effective for the fiscal year ending June 30, 2020. The GASB 74 and 75 valuation sections are provided in a separate report.

Statement 75, which was adopted in the fiscal year ending (FYE) June 30, 2018, requires the employer to book the actuarial cost (net of employee, retiree, and their dependents' contributions) of the Plan as an expense on its financial statements. Additional disclosures required by GASB 74 and 75 include a description of the substantive plan, summary of significant accounting policies (which we have not included in this report), contributions, and a statement of funding progress, along with the methods and assumptions used for these disclosures.

### **Funding Policy**

For the purpose of this valuation, the ADC is calculated as the normal cost determined under the Entry Age Normal Actuarial Cost Method, plus an open 30-year, level dollar amortization of the unfunded actuarial liability, plus 0.25% of total payroll for administrative expenses. This report determines the ADC for the FYE June 30, 2022.



#### **SECTION I – VALUATION SUMMARY**

Table I-1 below summarizes the December 31, 2020 and December 31, 2019 actuarial valuation results.

Table I-1 Summary of Valuation Results								
Valuation Date	Dec	cember 31, 2019	De	cember 31, 2020				
Discount Rate		7.50%		7.50%				
Actuarial Liability (AL)	\$	376,560,845	\$	397,835,569				
Actuarial Value of Assets		488,000,142		502,357,775				
Unfunded actuarial liability (UAL)	\$	(111,439,297)	\$	(104,522,206)				
Funded Ratio (AVA/AL)		129.59%		126.27%				
Market Value of Assets	\$	500,123,000	\$	511,981,000				
Funded Ratio (MVA/AL)		132.81%		128.69%				
Fiscal Year Ending		June 30, 2021		June 30, 2022				
Actuarially Determined Contribution	\$	-	\$	-				
Expected Net Benefit Payments		26,731,000		30,699,244				

The Actuarial Liability increased from \$376.6 million to \$397.8 million this year. In addition to the expected increase in liability of \$3.9 million due to normal cost, benefit payments, and interest, the Plan experienced other changes in liability attributable to a \$17.4 million increase due to the population changes. There were no changes in benefit plans or changes in claim costs and health care trends since the prior valuation.

During the year ending December 31, 2020, the Plan's assets gained \$2.6 million on a market value basis. The Plan's asset smoothing technique recognizes only a portion of the gains and losses for each year, and the return on the actuarial asset value was 8.76%. This return was above the assumed rate of return of 7.50% and resulted in an actuarial gain on investments for the Plan.



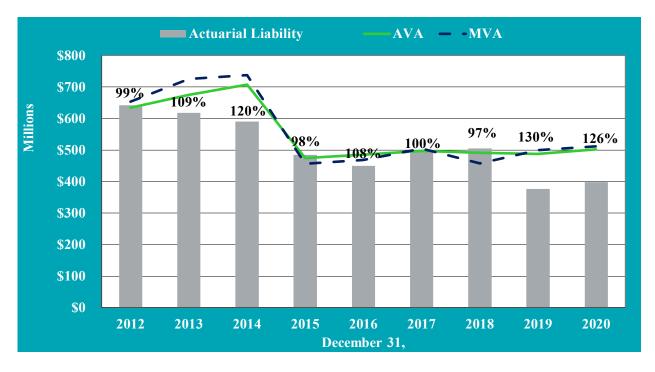
#### **SECTION I – VALUATION SUMMARY**

#### **Historical Trends**

This chart shows the historical trend of assets and the actuarial liability for the City's OPEB Plan. The historical actuarial liabilities shown below are based on the funding valuation report for the plan and not the actuarial liabilities developed under GASB 74/75. Cheiron performed valuations starting with 2018.

The grey bars represent the actuarial liability used to determine the Actuarially Determined Contribution (ADC). The liabilities prior to 2018 were based on actuarial reports produced by the prior actuary. As you can see, over time, the liability decreased in 2015 and has remained fairly level. In 2016, the Plan was closed to members hired after December 31, 2015. In 2019, the Plan adopted a fully insured Medicare Advantage Plan as of January 1, 2020, dropping the liability by \$127 million.

The Market Value of Assets is represented by the dark blue dotted line and the Actuarial Value of Assets is represented by the green solid line. The Actuarial Value of Assets is developed by smoothing five years of investment returns, as seen on page 5. The percentages above the bars represent the funded ratio based on the AVA. The funded percentage increased to 130% due to the benefit changes adopted on January 1, 2020, then decreased to 126% in the following year.





#### **SECTION II – ASSETS**

#### **Assets**

The Plan's last valuation of liabilities was performed as of December 31, 2019. Table II-1 below shows the reconciliation of assets for the current and prior fiscal years. This section reconciles the assets of December 31, 2020 that were used to develop the FYE 2022 ADC.

Table II-1 Changes in Market Value o	of Asse	ets			
	December 31, 2019				
Market Value of Assets - as of beginning of Fiscal Year	\$	457,249,000	\$	500,123,000	
Additions					
Employer Contributions	\$	0	\$	0	
Participant Contributions		0		0	
Total contributions	\$	0	\$	0	
Investment Return					
Net Realized Appreciation and Unrealized Appreciation		66,302,000		32,936,000	
Interest and Dividends		7,642,000		5,025,000	
Partnership Income		-		2,181,000	
Other Income		8,000		9,000	
Total income from investment activities	\$	73,952,000	\$	40,151,000	
Investment Expenses		(1,385,000)		(1,084,000)	
Total Investment Return	\$	72,567,000	\$	39,067,000	
<u>Deductions</u>					
Benefit Payments Made	\$	29,253,000	\$	26,731,000	
Administrative Expenses		440,000		478,000	
Total Deductions	\$	29,693,000	\$	27,209,000	
<u>Total</u>					
Net Increase (Decrease)	\$	42,874,000	\$	11,858,000	
Market Value of Assets - as of end of Fiscal Year	\$	500,123,000	\$	511,981,000	
Market Return for Period		16.40%		8.03%	



#### **SECTION II - ASSETS**

#### **Actuarial Value of Assets**

The actuarial value of assets is the current market value, adjusted by a five-year smoothing of gains and losses on a market value basis. Each year's gain or loss is determined as the difference between the actual market return and the expected market return using the assumed rate of investment return. The actuarial value is adjusted to remain within 20% of the market value. Table II-2 below illustrates the calculation of the market value gains and losses.

Table II-2  Development of Unrecognized Gain/(Loss) on Investments  as of December 31, FYE											
	Fis	cal Year Ending 12/31/2016	F	Fiscal Year Ending 12/31/2017	Fis	scal Year Ending 12/31/2018	Fis	scal Year Ending 12/31/2019	Fis	scal Year Ending 12/31/2020	
1. Market Value of Assets as of December 31, Beginning of Fiscal Year	\$	456,918,000	\$	468,973,000	\$	504,394,000	\$	457,249,000	\$	500,123,000	
Fiscal Year Cash Flow  2. Employer Contributions for the Plan Year Ending December 31, FYE  3. Participant Contributions for the Plan Year Ending December 31, FYE	\$	602,000		0	\$	0 0	\$	0 0	\$	0 0 (26,731,000)	
<ul><li>4. Benefit Payments through December 31, FYE</li><li>5. Administrative Expenses through December 31, FYE</li><li>6. Net Cash Flow</li></ul>	\$	(28,988,000) (446,000) (28,832,000)	_	(30,021,000) (396,000) (30,417,000)	<u>-</u>	(27,450,000) (399,000) (27,849,000)	<u> </u>	(29,253,000) (440,000) (29,693,000)	<u></u>	(26,731,000) (478,000) (27,209,000)	
Investment Performance 7. Interest of 7.50% on Market Value of Assets to December 31, FYE 8. Interest on employer contributions assuming received	\$	34,268,850				37,829,550		34,293,675		37,509,225	
at the end year to December 31, FYE  9. Interest on participant contributions assuming received		22,575		0		0		0		0	
uniformly throughout the year to December 31, FYE  10. Interest on benefit payments assuming payments made uniformly throughout the year to December 31, FYE  11. Interest on administrative expenses assuming payments made		0 (1,087,050)		0 (1,125,788)		0 (1,029,375)		0 (1,096,988)		0 (1,002,413)	
uniformly throughout the year to December 31, FYE		(16,725)	_	(14,850)		(14,963)		(16,500)		(17,925)	
12. Expected Investment Performance $(7 + 8 + 9 + 10 + 11)$	\$	33,187,650	\$	34,032,338	\$	36,785,212	\$	33,180,187	\$	36,488,887	
13. Expected Market Value of Assets as of December 31, FYE (1 + 6 + 12) 14. Market Value of Assets as of December 31, FYE	\$ <b>\$</b>	461,273,650 <b>468,973,000</b>				513,330,212 <b>457,249,000</b>		460,736,187 <b>500,123,000</b>		509,402,887 <b>511,981,000</b>	
15. Market Value of Assets Investment Gain/(Loss) (14 - 13)	\$	7,699,350	\$	31,805,662	\$	(56,081,212)	\$	39,386,813	\$	2,578,113	



### **SECTION II – ASSETS**

Table II-3 illustrates the calculation of actuarial value of assets for the December 31, 2020 valuation.

Table II-3 Development of Actuarial Value of Assets as of December 31, 2020									
1. Actuarial Value of Assets as of December 31, 20	19		\$	488,000,142					
2. Net Cash Flow (Contributions - Benefit Payments	- Expen	ses)	\$	(27,209,000)					
3. Expected Investment Performance			\$	36,488,887					
	Init	ial Unrecognized							
Recognition of gain/(loss)		Gain/(Loss)		Recognition Property 1985					
4. 20% of gain/(loss) as of December 31, 2016	\$	7,699,350	\$	1,539,870					
5. 20% of gain/(loss) as of December 31, 2017	\$	31,805,662	\$	6,361,132					
6. 20% of gain/(loss) as of December 31, 2018	\$	(56,081,212)	\$	(11,216,242)					
7. 20% of gain/(loss) as of December 31, 2019	\$	39,386,813	\$	7,877,363					
8. 20% of gain/(loss) as of December 31, 2020	\$	2,578,113	\$	515,623					
9. Recognized gain/(loss) as of December 31, 2020 (s	sum of 4	- 8)	\$	5,077,746					
10. Actuarial Value of Assets as of December 31, 20	20 (1 +	2+3+9)	\$	502,357,775					
Market Value of Assets as of December 31, 2020			\$	511,981,000					
Corridor for Actuarial Value of Assets									
80% of Market Value			\$	409,584,800					
120% of Market Value			\$	614,377,200					
Actuarial Value of Assets as of December 31, 2020			\$	502,357,775					
Actuarial Value as a percent of Market Value Return on Actuarial Value of Asset				98.1% 8.76%					



#### **SECTION III – VALUATION RESULTS**

This section of the report calculates the current and expected future contribution requirements under the City's funding policy. This valuation calculates the contribution for the fiscal year 2021-22.

The liabilities presented in this section are based on the assumption of an ongoing plan and would not be appropriate for measuring the settlement value of Plan obligations.

Information about the actuarial liabilities of the Plan as of December 31, 2020 and December 31, 2019 is shown in Table III-1 below.

Table III-1 Actuarial Liability									
Valuation Date	De	cember 31, 2019	De	cember 31, 2020					
Discount Rate		7.50%		7.50%					
Actuarial Liability									
Current active members	\$	118,500,667	\$	94,654,820					
Current retirees, beneficiaries, and dependents		258,060,178		303,180,749					
Total Actuarial Liability (AL)	\$	376,560,845	\$	397,835,569					
Actuarial Value of Assets (AVA)		488,000,142		502,357,775					
Unfunded Actuarial Liability (UAL)	\$	(111,439,297)	\$	(104,522,206)					
Funded Ratio (AVA/AL)		129.59%		126.27%					
Market Value of Assets (MVA)	\$	500,123,000	\$	511,981,000					
Unfunded Actuarial Liability (UAL)	\$	(123,562,155)	\$	(114,145,431)					
Funded Ratio (MVA/AL)		132.81%		128.69%					
Normal Cost	\$	2,982,272	\$	2,529,317					

Please note that, prior to June 30, 2017, the City reported its actuarial liability under GASB 43 and 45. Under GASB 43 and 45 requirements, the disclosure of the above actuarial liability was provided in the notes to financial statements and was not immediately recorded on the balance sheet. Starting June 30, 2017, the City's GASB reporting requirements fall under GASB 74 and 75, and the entire liability is booked on the balance sheet. The above liability is shown for funding purposes only; the GASB 74 and 75 liability will be a roll-forward of this liability to the fiscal year ending June 30, 2021 and will be provided in a separate report.



#### **SECTION III – VALUATION RESULTS**

Table III-2 below shows the Actuarial Liability for actives and retirees, the normal cost, the Actuarial Asset Value, and the resulting unfunded actuarial liability (UAL) as of December 31, 2020 and December 31, 2019 at a 7.5% discount rate. Note that this development of the AL and UAL are based on the measurement date of December 31, 2020, and will be used in the determination of the Actuarially Determined Contribution for the 2021-22 fiscal year.

Table III-2 Actuarial Liability, Normal Cost & Actuarial Asset Value as of									
	December 31, 2019 December 31, 20								
Actuarial Liability									
Active Liability									
-Active Employees	\$	99,068,553	\$	74,901,798					
-DROP Participants		19,432,114		19,753,022					
Total Active Liability	\$	118,500,667	\$	94,654,820					
Inactive Liability									
-Retired Employees	\$	228,852,824	\$	273,413,330					
-Beneficiary		17,890,807		18,130,226					
-Disabled		5,848,977		5,262,696					
-Deferred Beneficiaries		2,428,890		3,097,453					
-Deferred Members		3,038,680		3,277,044					
Total Inactive Liability	\$	258,060,178	\$	303,180,749					
Total Liability	\$	376,560,845	\$	397,835,569					
Actuarial Value of Assets		488,000,142		502,357,775					
Unfunded Actuarial Liability (UAL)	\$	(111,439,297)	\$	(104,522,206)					
Normal Cost	\$	2,982,272	\$	2,529,317					



#### **SECTION III – VALUATION RESULTS**

#### Reconciliation

Table III-3 provides an estimate of the major factors contributing to the change in liability since the last actuarial valuation report (AVR).

Table III-3 Reconciliation of Actuarial Liability	
Actuarial Liability at December, 31, 2019	\$ 376,560,845
Normal Cost	2,982,272
Expected Benefits paid throughout the year	(26,592,477)
Interest	 27,468,516
Expected Actuarial Liability at December, 31, 2020	\$ 380,419,156
Actuarial Liability at December, 31, 2020	397,835,569
Gain or (Loss)	\$ (17,416,413)
Gain or (Loss) due to:	
Benefit changes	\$ -
Census changes	(17,416,413)
Demographic changes	-
Health Care Claims and Trend changes	-
Total changes	\$ (17,416,413)

Below is a brief description of each of the above components:

- *Benefits Changes* refers to changes in the Plan or eligibilities. There were no benefit changes since the prior valuation.
- *Census Changes* refers to differences in the valuation census due to members terminating, retiring, dying, and becoming disabled at rates different than expected.
- *Demographic assumption changes* refer to the changes in demographic assumptions. There were no demographic assumption changes this year.
- *Healthcare Claims and Trend changes* refer to the change in projected healthcare cost vs. actual healthcare cost redeveloped at 2020. The claims and trends were last developed in 2019 and trended to 2020.



#### **SECTION III – VALUATION RESULTS**

### **Actuarially Determined Contribution (ADC)**

The ADC consists of three parts: (1) the *normal cost*, which represents the annual cost attributable to service earned in a given year, (2) the assumed administrative expense, and (3) the amortization of the UAL. In Table III-4 below, we show the computed FYE 2021 and FYE 2022 ADC based on a 7.5% assumed discount rate (based on a long-term view of returns on the asset allocation).

Table III-4 Calculation of Actuarially Determined Contribution (ADC)								
For Fiscal Year Ending		6/30/2021		6/30/2022				
Normal Cost	\$	2,982,000	\$	2,529,000				
Administrative Expenses <sup>1</sup>		412,000		482,000				
Amortization of UAL		(9,101,000)		(8,536,000)				
Total ADC (not less than \$0)	\$	-	\$	-				
Covered Payroll	\$	164,683,982	\$	140,670,666				
ADC as a percentage of pay		0.00%		0.00%				
Total Compensation	\$	208,511,970	\$	192,988,736				
ADC as a percentage of compensation		0.00%		0.00%				
Actual/Expected Net Benefit Payments	\$	26,731,000	\$	30,699,244				

Administrative Expense of 0.25% of payroll for FYE 2021 & 0.25% of total compensation for FYE 2022



### **SECTION III – VALUATION RESULTS**

### **Projected Cash Flow**

The following table presents a 30-year payout projection of employer payments for the City's OPEB Plan.

	Table III-5 Projected Cash Flow Assuming 7.5% Discount Rate							
Fiscal Year Ending	Expected Market Value	Expected Employer Benefit	Expected Actuarial	Fiscal Year Ending	Expected Actuarial Determined			
December 31,	Assets	Payments	Liability	June 30,	Contribution			
2021	\$ 518,550,000 \$	30,699,000	\$ 401,992,000	2021	\$ 0			
2022	525,220,000	31,077,000	403,753,000	2022	0			
2023	532,183,000	31,276,000	405,119,000	2023	0			
2024	536,814,000	34,029,000	403,704,000	2024	0			
2025	541,544,000	34,269,000	401,911,000	2025	0			
2026	546,008,000	34,868,000	399,330,000	2026	0			
2027	550,467,000	35,196,000	396,186,000	2027	0			
2028	554,990,000	35,458,000	392,486,000	2028	0			
2029	560,062,000	35,255,000	388,657,000	2029	0			
2030	565,484,000	35,284,000	384,433,000	2030	0			
2031	571,103,000	35,486,000	379,596,000	2031	0			
2032	577,236,000	35,398,000	374,400,000	2032	0			
2033	583,959,000	35,271,000	368,833,000	2033	0			
2034	590,986,000	35,464,000	362,541,000	2034	0			
2035	598,501,000	35,503,000	355,621,000	2035	0			
2036	606,839,000	35,251,000	348,308,000	2036	0			
2037	615,984,000	35,077,000	340,513,000	2037	0			
2038	625,806,000	35,085,000	332,014,000	2038	0			
2039	636,470,000	34,983,000	322,870,000	2039	0			
2040	647,996,000	34,924,000	312,975,000	2040	0			
2041	660,694,000	34,628,000	302,503,000	2041	0			
2042	674,867,000	34,123,000	291,641,000	2042	0			
2043	690,598,000	33,646,000	280,355,000	2043	0			
2044	708,000,000	33,171,000	268,619,000	2044	0			
2045	727,426,000	32,479,000	256,621,000	2045	0			



#### **SECTION IV – SENSITIVITY OF RESULTS**

The liabilities produced in this report are sensitive to the assumptions used. Table IV-1 shows liabilities under the actuarial funding scenario using a 1% increase and a decrease in healthcare trend rates to provide some measure of sensitivity. In all cases, we are using the full actuarial funding assumption of 7.50% for the discount rate.

Table IV-1 Health Care Trend Rate Sensitivity								
Health Care Trend Rates		-1%		Base		+1%		
Actuarial Liability								
Current active members	\$	80,929,747	\$	94,654,820	\$	111,606,453		
Current retirees, beneficiaries, and dependents		278,179,554		303,180,749		331,910,618		
Total Actuarial Liability (AL)	\$	359,109,301	\$	397,835,569	\$	443,517,071		
Actuarial Value of Assets		502,357,775		502,357,775		502,357,775		
Unfunded Actuarial Liability (UAL)	\$	(143,248,474)	\$	(104,522,206)	\$	(58,840,704)		
Normal Cost	\$	2,066,039	\$	2,529,318	\$	3,132,321		

Table IV-2 shows liabilities under the actuarial funding scenario using a 1% increase and a decrease in discount rates to provide some measure of sensitivity.

Table IV-2 Discount Rate Sensitivity								
Discount Rate		6.50%		7.50%		8.50%		
Actuarial Liability								
Current active members	\$	108,860,344	\$	94,654,820	\$	82,833,057		
Current retirees, beneficiaries, and dependents		331,822,432		303,180,749		278,647,774		
Total Actuarial Liability (AL)	\$	440,682,776	\$	397,835,569	\$	361,480,831		
Actuarial Value of Assets		502,357,775		502,357,775		502,357,775		
Unfunded Actuarial Liability (UAL)	\$	(61,674,999)	\$	(104,522,206)	\$	(140,876,944)		
Normal Cost	\$	3,262,407	\$	2,529,318	\$	1,969,727		



#### SECTION V – ACCOUNTING DISCLOSURES

The Government Finance Officers Association (GFOA) maintains a checklist of items to be included in the Comprehensive Annual Financial Report (CAFR) in order to receive recognition for excellence in financial reporting. In accordance with those statements, we have prepared the following disclosures.

### **Schedule of Funding Progress**

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded, and how this status has changed over the past several years. The actuarial liability is compared to the actuarial value of assets to determine the funding ratio. The actuarial liability under GASB is determined assuming that the Plan is ongoing and participants continue to terminate employment, retire, etc., in accordance with the actuarial assumptions.

Years prior to 2018 were taken from the prior actuary's report.

	Table V-1 Schedule of Funding Progress for Fiscal Year Ending December 31,							
			(\$ in Thousar	ıds)				
	Actuarial		Unfunded			UAL as a		
Valuation	Asset	Actuarial	Actuarial	Funded	Covered	Percentage of		
Year	Value	Liability	Liability	Ratio	Payroll*	Covered Payroll		
	(a)	<b>(b)</b>	(c )=(b-a)	$(\mathbf{d})=(\mathbf{a})/(\mathbf{b})$	(e)	(f) = (c)/(e)		
2012	634,173	641,876	7,703	98.8%	167,148	4.6%		
2013	674,709	618,508	(56,201)	109.1%	163,477	(34.4)%		
2014	706,959	590,902	(116,057)	119.6%	164,575	(70.5)%		
2015	474,746	484,833	10,087	97.9%	174,963	5.8%		
2016	485,845	450,026	(35,819)	108.0%	168,785	(21.2)%		
2017	497,233	496,188	(1,045)	100.2%	172,156	(0.6)%		
2018	490,887	504,757	13,870	97.3%	168,420	8.2%		
2019	488,000	376,561	(111,439)	129.6%	164,684	(67.7)%		
2020	502,358	397,836	(104,522)	126.3%	140,671	(74.3)%		

<sup>\*</sup> Covered Payroll represents the payroll of those members eligible for postretirement healthcare benefits. The plan was closed December 31, 2015.



### **SECTION V – ACCOUNTING DISCLOSURES**

### **Historical Asset Information**

The historical asset information, Table V-2, shows the dollar-weighted rate of return for each of the actuarial value of assets and the market value of assets.

Years prior to 2018 were taken from the prior actuary's report.

Table V-2 Historical Asset Information (\$ in Thousands)							
	Actuarial V	Value of Assets		alue of Assets			
Valuation		Dollar-weighted		<b>Dollar-weighted</b>			
Year	Amount	Rate of Return	Amount	Rate of Return			
2009	\$746,029	0.40%	\$621,691	19.13%			
2010	726,412	2.43%	657,319	13.10%			
2011	668,392	-1.65%	616,464	0.87%			
2012	634,173	0.15%	652,864	11.95%			
2013	674,709	12.02%	726,098	16.81%			
2014	706,959	10.01%	737,722	6.38%			
2015	474,746	7.39%	456,918	-0.11%			
2016	485,845	8.67%	468,973	9.24%			
2017	497,233	8.88%	504,394	14.51%			
2018	490,887	4.45%	457,249	-3.93%			
2019	488,000	5.63%	500,123	16.40%			
2020	502,358	8.76%	511,981	8.03%			



#### APPENDIX A – MEMBERSHIP INFORMATION

The census data used to develop the Actuarial Liability (AL) as of December 31, 2020 and December 31, 2019 was provided by the City.

Group	<b>December 31, 2019</b>	<b>December 31, 2020</b>
Active Participants		
Active Full Time Employees	2,151	1,767
Active Part Time Employees	330	279
Active DROP Employees	<u>217</u>	<u>209</u>
Total	2,698	2,255
Covered Payroll	\$164,683,982	\$140,670,666
Total Compensation	\$208,511,970	\$192,988,736
Active Full Time Employees - ineligible for retiree health benefits	769	883
Active Part Time Employees - ineligible for retiree health benefits	<u>469</u>	<u>327</u>
Total - ineligible for retiree health benefits	1,238	1,210
Inactive Participants		
Number of retirees and surviving spouses currently	3,565	3,683
receiving retiree health benefits	3,303	5,065
Spouses currently receiving retiree health benefits	<u>1,361</u>	<u>1,427</u>
Total	4,926	5,110
Retired members and surviving spouses not currently receiving retiree health benefits but may elect coverage in		
the future	<u>221</u>	<u>224</u>
Total	5,147	5,334
Terminated vested members eligible for retiree health	26	25
benefits	20	23
Terminated vested members not eligible for retiree health	194	200
benefits		<u>200</u>
Total	5,367	5,559

Note: In addition, there are 7,412 inactive participants hired before December 31, 2015 who are former employees with an employee account balance in the pension plan, but are assumed not to be vested. No retiree health benefit liability is assumed for these individuals.



### **APPENDIX A – MEMBERSHIP INFORMATION**

### Active Member Data as of December 31, 2020

COUNTS BY AGE/SERVICE										
					Service					
Age	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 25	47	4	0	0	0	0	0	0	0	51
25 to 29	28	33	1	0	0	0	0	0	0	62
30 to 34	16	92	35	0	0	0	0	0	0	143
35 to 39	21	121	82	41	1	0	0	0	0	266
40 to 44	9	88	69	46	37	3	0	0	0	252
45 to 49	11	73	69	77	56	22	0	0	0	308
50 to 54	6	74	69	74	79	59	8	0	0	369
55 to 59	12	65	33	61	69	65	21	4	0	330
60 to 64	11	39	30	27	27	20	13	1	1	169
65 to 69	14	13	7	10	8	2	2	1	0	57
70 & up	19	10	0	2	2	2	1	0	3	39
Total	194	612	395	338	279	173	45	6	4	2,046

AVERAGE SALARY BY AGE/SERVICE										
					Service					
Age	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 25	9,863	*								12,656
25 to 29	14,324	54,504	*							36,395
30 to 34	*	55,178	65,432	*						54,696
35 to 39	21,416	61,039	72,047	61,856	*					61,464
40 to 44	*	61,609	63,292	67,952	79,025	*				63,923
45 to 49	*	62,531	75,744	72,627	71,708	82,307				69,523
50 to 54	*	59,876	67,904	66,649	74,761	81,317	*			69,308
55 to 59	*	57,308	66,542	67,226	67,522	73,516	72,131	*	*	64,907
60 to 64	*	50,889	70,116	64,137	60,292	75,556	*	*	*	60,369
65 to 69	*	*	*	*	*	*	*	*		43,282
70 & up	*	*	*	*	*	*	*	*	*	22,302
Total	\$ 13,010	\$ 57,728	\$ 68,791	\$ 67,140	\$ 71,139	\$ 77,465	\$ 73,536	\$ 83,315	\$ 87,533	\$ 61,157



### **APPENDIX A – MEMBERSHIP INFORMATION**

### **Inactive Member Data as of December 31, 2020**

<b>Health Care Plan</b>	Under 65	Over 65	Total
Secure Plan	4	80	84
Select Plan	610	3,663	4,273
Model Plan	<u>633</u>	<u>120</u>	<u>753</u>
Total	1,247	3,863	5,110

Attained Age	Number of Retirees/ Survivng Spouses	Number of Covered Spouses
< 40	0	1
40 - 44	0	2
45 - 49	8	11
50 - 54	60	50
55 - 59	202	145
60 - 64	523	246
65 - 69	755	382
70 - 74	800	298
75 - 79	504	164
80 - 84	375	93
85 - 89	268	26
90 - 94	137	5
95 - 99	41	4
100+	10	0
Total	3,683	1,427

	Reconciliation of Members with Medical Coverage							
	Active	DROP	Disabled	Survivors	Beneficiaries	Retired	Term Vested	Total
December 31, 2019	2,481	217	140	42	485	2,898	26	6,289
Retirement those that Elect Medical Coverage	(243)	(60)				304	(1)	0
DROP	(54)	54						0
Termination, Eligible Medical Coverage	(2)	0					2	0
Termination/Retirement, No Medical Coverage	(154)	(1)						(155)
Deaths / Drop Coverage	(1)	(1)	(17)	(3)	(71)	(165)	0	(258)
Data Changes	19	0	1	17	38	14	(2)	87
December 31, 2020	2,046	209	124	56	452	3,051	25	5,963

Please note that the above data was used to project the figures in this report.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

The assumptions for this valuation were selected based on recent experience and expectations for the future. The current year's assumptions were detailed in the prior actuary's experience study adopted March 1, 2018. We have not performed our own experience study but reviewed the reports and letters of the prior actuary and believe the assumptions to be reasonable. The 7.50% discount rate used for valuation purposes as of December 31, 2020, is prescribed under paragraph 29 of the CSA. The actuarial cost method, the asset valuation method, and the amortization method used for funding purposes were selected by CRS during prior periods.

### **Economic Assumptions**

1. **Discount Rate** 7.50% per year

**2.** Expected Return on Assets 7.50% per year, net of investment expenses

**3. Administrative Expenses** 0.25% of payroll for FYE 2021,

0.25% of total payroll for FYE 2022

**4. Inflation Assumption** CPI: 2.75% per year

Medical CPI: 3.25% per year

**5.** Salary Increase Rate Salary increases are assumed to vary by service.

Representative rates are shown as follows:

	Annual
Service	Increase
0	7.50%
5	5.00
10	4.50
15	4.00
21+	3.75



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 6. Per Person Health Care Cost Trends

Annual per capita health care claims costs are expected to increase in future years as a result of medical inflation, utilization, demographic changes, leverage in the plan design, and improvements in technology adjusted for any implicit and/or explicit cost containment features. Initial health care cost trend rates were selected based on an analysis of national average health trend surveys specific to similarly structured plans for both Medicare ineligible and Medicare-eligible participants. The assumed rates of increases in expected retiree health care claims costs and contributions vary by year, retiree health plan, and payment age, as shown in the table below:

Trends for current actives, non-Medicare retirees, and Part A only Medicare retirees:

	All Plans	Non-Model Plans	<b>Model Plans</b>
Calendar Year	Payment Age < 65	Payment Age 65+	Payment Age 65+
2020	7.73%	8.73%	8.80%
2021	7.47%	8.12%	8.18%
2022	7.20%	7.86%	7.92%
2023	6.93%	7.60%	7.65%
2024	6.67%	7.32%	7.37%
2025	6.40%	7.04%	7.08%
2026	6.13%	6.74%	6.78%
2027	5.87%	6.45%	6.48%
2028	5.60%	6.14%	6.17%
2029	5.33%	5.83%	5.86%
2030	5.07%	5.51%	5.54%
2031	4.80%	5.19%	5.21%
2032	4.53%	4.87%	4.88%
2033	4.27%	4.54%	4.55%
2034	4.00%	4.00%	4.00%
2035+	4.00%	4.00%	4.00%



### APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

Trends for current Medicare retirees:

	Non-Model Plans	Model	Medicare A Only
Calendar Year	Payment Age 65+	Payment Age 65+	Payment Age 65+
2020	8.10%	8.05%	7.59%
2021	7.63%	7.59%	7.33%
2022	7.39%	7.36%	7.08%
2023	7.15%	7.12%	6.82%
2024	6.90%	6.87%	6.57%
2025	6.65%	6.62%	6.31%
2026	6.39%	6.36%	6.05%
2027	6.12%	6.10%	5.80%
2028	5.85%	5.83%	5.54%
2029	5.58%	5.56%	5.28%
2030	5.30%	5.28%	5.03%
2031	5.01%	5.00%	4.77%
2032	4.73%	4.72%	4.51%
2033	4.44%	4.43%	4.26%
2034	4.00%	4.00%	4.00%
2035+	4.00%	4.00%	4.00%

Trends for retiree contributions:

	All Plans	Non-Model Plans	Model Plans
Calendar Year	Payment Age < 65	Payment Age 65+	Payment Age 65+
2020	7.73%	8.80%	8.65%
2021	7.47%	8.18%	8.06%
2022	7.20%	7.92%	7.81%
2023	6.93%	7.65%	7.54%
2024	6.67%	7.37%	7.27%
2025	6.40%	7.08%	6.99%
2026	6.13%	6.78%	6.70%
2027	5.87%	6.48%	6.41%
2028	5.60%	6.17%	6.11%
2029	5.33%	5.86%	5.80%
2030	5.07%	5.54%	5.49%
2031	4.80%	5.21%	5.17%
2032	4.53%	4.88%	4.85%
2033	4.27%	4.55%	4.53%
2034	4.00%	4.00%	4.00%
2035+	4.00%	4.00%	4.00%



### APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

7. Changes Since the Last Valuation

None



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### **Demographic Assumptions**

#### 1. Retirement Rates

Retirement rates for each group vary by age and service with the City. Sample rates are shown in the tables below:

	Annual Rate of Retirement Groups C, D, E, and F*					
Age	5 Years of Service	6-24 Years of Service	25-29 Years of Service	30 Years of Service	31+ Years of Service	
50-54				55.0%	30.0%	
55			6.0%	55.0	30.0	
56			8.0	55.0	30.0	
57-59			10.0	55.0	30.0	
60	25.0%	25.0%	25.0	55.0	25.0	
61-69	25.0	18.0	18.0	55.0	25.0	
70	100.0	100.0	100.0	100.0	100.0	

<sup>\*</sup>For purposes of valuing CSA Employee members eligible for DROP benefits, an additional 10% is added to rates for 30 years of service and an additional 5% is added to rates for 31+ years of service.

	Annual Rate of Retirement Group G					
Age	5 Years of Service	6-14 Years of Service	15-29 Years of Service	30 Years of Service	31+ Years of Service	
57-58			6.0%	6.0%	6.0%	
59-60			8.0	8.0	8.0	
61			10.0	10.0	10.0	
62			10.0	25.0	25.0	
63-66			10.0	25.0	18.0	
67	25.0%	25.0%	25.0	25.0	18.0	
68-69	25.0	18.0	18.0	18.0	18.0	
70	100.0	100.0	100.0	100.0	100.0	



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 2. Rates of Withdrawal

Withdrawal rates for each group vary by age and service with the City. Sample rates are shown in the tables below:

		Annual Rate of Wi	thdrawal	
Age	Less than One Year of Service	Between One and Three Years of Service	Between Three and Five Years of Service	Five or More Years of Service
20	22.00%	10.00%	8.00%	4.00%
25	22.00	10.00	8.00	4.00
30	22.00	10.00	8.00	4.00
35	22.00	10.00	4.00	4.00
40	22.00	10.00	4.00	2.75
45	22.00	10.00	4.00	1.25
50	22.00	10.00	4.00	1.25
55	22.00	10.00	4.00	1.25
60	22.00	10.00	4.00	1.25
65	22.00	10.00	4.00	1.25
70	22.00	10.00	4.00	1.25

### 3. Rates of Disability

Disability rates for each group vary by age. Sample rates are shown in the table below:

Age	Annual Rate of Disability*
20	0.005%
25	0.010
30	0.015
35	0.025
40	0.045
45	0.075
50	0.135
55	0.210
60	0.250
65	0.250

<sup>\*</sup>Rates are 0% when a member is eligible for normal retirement



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 4. Rates of Mortality

Preretirement Mortality: RP-2014 Healthy Dataset Mortality table set forward two years for

males and females with fully generational projected mortality

improvements using MP-2017.

Postretirement Mortality: RP-2014 Total Dataset Mortality table set forward two years for

males and females with fully generational projected mortality

improvements using MP-2017.

Disabled Mortality: RP-2014 Disabled Mortality table with fully generational projected

mortality improvements using MP-2017.

#### 5. DROP Participation

60% of eligible CSA Employee members eligible for DROP benefits are assumed to decline participation and 40% are assumed to elect participation. Those electing to participate are assumed to remain in the DROP for 3 years.

#### 6. Vested Withdrawal

60% of vested members who terminate elect to leave their contributions in the Plan in order to be eligible for a benefit at their normal retirement date while the remaining 40% elect to withdraw their contributions.

#### 7. Percent of Members Electing Coverage

Actual census data and current Plan elections provided by CRS were used for those currently receiving retiree health benefits. Group 1 members who retired prior to September 1, 2007, and currently qualify for the Secure Plan, are assumed to re-qualify in all future years. All current participants not qualifying for the Secure Plan are covered either by the Select Plan or the Model Plan. Current participants are assumed to maintain their current retiree health benefits coverage until they are no longer eligible. The active members of Group C with at least 15 years of creditable service shall be entitled to retiree health benefits under the Select Plan as Group 1 members. All other eligible future retirees electing retiree health benefits are assumed to be covered by the Model Plan. 95% of eligible future retirees in Group 2 are required to pay the portion of their cost as determined by the point system, so retiree health benefit election rates are assumed to reduce as the level of cost-sharing increases. The point system is based upon the sum of the member's full years of service and the member's age at separation from service. The assumed contribution rates and rates of participation for Group 1 and Group 2 members are as follows:



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

	Assumed Rate	of Participation		ion as a Percentage Cost
Group	Pre-65 Retirement	Post-64 Retirement	Select Plan	Model Plan
Group 1	95%	95%	5%	10%
Group 2 with 90+ Points	90% grading to 45% over 20 years	45%	5%	10%
Group 2 with 80 – 89 Points	90% grading to 45% over 20 years	45%	25%	25%
Group 2 with 70 – 79 Points	40% grading to 0% over 20 years	0%	50%	50%

It is assumed that 100% of eligible future disabled retirees will elect retiree health benefits.

#### 8. Spousal Coverage

Actual census data, payment form elections, and current health care plan elections for spouses of current retirees were used. For spouses of eligible future retirees, a 100% spouse coverage election rate is assumed for those members choosing a joint & survivor payment form, and a 15% spouse coverage election rate is assumed for those members selecting a single-life annuity payment form. Under a joint & survivor payment form, retiree health benefits are available until the death of the last annuitant.

#### 9. Dependent Age

For current retirees, the actual spouse date of birth was used when available. For future retirees, husbands are assumed to be 3-years older than wives.

#### 10. Health Plan Administrative Expenses

Health plan administrative expenses are included in the per capita claims costs.

#### 11. Percent Electing Medical Expense Reimbursement Program (MERP)

Based upon current participation in the MERP, 0% of current and future retiree health benefits participants are assumed to elect the MERP. As credible experience for MERP participation is not yet available, the assumed rate of participation is an estimate and actual results may be materially different. As such, this assumption will need to be reviewed as credible experience evolves.

#### 12. New Retiree Listing

Members who have newly retired but have not been completely processed for benefits were assumed to elected post-retirement medical. For those in Pension Group C, we have assumed they elect the Select Plan while all others elect the Model Plan.

#### 13. Changes Since the Last Valuation

None



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### **Claim and Expense Assumptions**

The claims costs are developed based on actual premiums in effect for 2020. Contractual administrative expenses for 2020 are included. The resulting per person per month (PPPM) cost is then adjusted using age curves.

#### 1. Average Annual Claims and Expense Assumptions & Methodology

The Calendar Year (CY) 2020 claims costs were developed using actual CY 2018 and CY 2019 Medical and Rx claim experience. Claims were divided by benefit type (i.e., medical vs. Rx) and population category (i.e., non-Medicare eligible (NME) vs Medicare Eligible (ME)) for each plan, and standardized to the Select Plan design for the 2019 enrollment. Rx claim costs were defined as Plan paid amounts minus pharmacy rebates. Large claims above \$100,000 for Medical were removed from the experience prior to calculating the experience Per Adult Per Month (PAPM) cost.

We calculated the benefit relativity factors of the Select, Model, and Secure plan using the OptumInsight Comprehensive Pricing Tool for NME and OptumInsight Comprehensive Medicare Coordination Model for ME participants. Using the same model, we calculated the change in demographics between the 2018 and 2019 enrollments.

Using the benefit relativity and demographic factors, the experience PMPM costs of each plan and year were adjusted to the Select plan design for the 2019 population. The adjusted experience PMPM costs were then blended using 50% of CY 2018 and 50% of CY 2019 experience for the four sets of rates (Medical NME, Medical ME, Rx NME, Rx ME). Rates were trended to CY 2020 using an 8% annual trend. Large claims were trended separately assuming a 5% annual trend and added to the projected PMPM costs. To convert paid claims into incurred claims, we applied an extra 2.5 months of trend to medical and ½ month of trend to Rx. The CY 2020 projected Rx cost for ME was further adjusted to reflect the expected receivable payments from CMS (Part D Direct subsidy, Federal Reinsurance, Low Income Cost Share subsidy, Low Income Premium subsidy) and PhrMa (Gap Discount). These receivables were projected using CY 2018 and CY 2019 experience with payments through April 2020, adjusted for changes in the program (e.g., increase of Gap Discount from 50% to 70% effective 2019), and expected reconciliation payments for CY 2019.

Finally, we applied the benefit relativity factors the Select projected costs PMPM to derive the Model and Secure projected costs PMPM.

Claims curves were developed using the resulting 12 projected PAPM claims costs (3 plans x 2 benefits x 2 population categories), the 6 premium rates for the fully insured MA plans (3 plans x 2 population types based on Medicare eligibility), and our proprietary age curves. For retirees over 65 who are eligible for Medicare Part A and didn't sign up for Part B, we created blended curves where we removed the expected cost of Inpatient services from the ME curve and add the expected cost of Inpatient services from the NME curve.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

No child load was added to the NME pre-65 claims since the associated cost is assumed to be implicitly reflected in the Per Adult Per Month costs.

Expenses were projected for NME vs ME, based on actual CY 2019 expenses provided by CRS, trended to CY 2020 using a 4% trend.

	Calendar Year 2020 Average Claim and Expense Assumptions (Future Retirees and Current NME Inactives)					
	Sel	ect	Mo	del	Sec	ure
	Medicare	Eligible	Medicare	Eligible	Medicare	Eligible
Age	Male	Female	Male	Female	Male	Female
40	\$5,193	\$8,275	\$5,136	\$8,172	\$5,404	\$8,605
45	6,811	8,962	6,736	8,855	7,088	9,321
50	8,823	10,406	8,725	10,283	9,181	10,824
55	11,229	12,553	11,102	12,402	11,683	13,056
60	14,028	14,710	13,868	14,532	14,594	15,299
64	16,550	15,433	16,360	15,253	17,218	16,054
65	\$2,900	\$2,776	\$2,927	\$2,800	\$2,196	\$2,136
70	3,335	2,975	3,369	3,004	2,478	2,243
75	3,511	3,115	3,556	3,152	2,441	2,221
80	3,545	3,194	3,603	3,241	2,246	2,120
85	3,523	3,219	3,593	3,274	2,014	1,984

	Calendar Year 2020 Average Claim and Expense Assumptions						
	(Current Inactives Medicare A & B Eligible)						
	Sel	ect	Mo	del	Sec	ure	
	Non Medica	re Eligible	Non Medica	re Eligible	Non Medica	ıre Eligible	
Age	Male	Female	Male	Female	Male	Female	
40	\$2,640	\$2,498	\$2,598	\$2,460	\$2,916	\$2,753	
45	3,801	3,597	3,741	3,542	4,199	3,964	
50	4,825	4,566	4,748	4,495	5,329	5,031	
55	5,287	5,003	5,204	4,926	5,841	5,513	
60	4,985	4,717	4,906	4,645	5,507	5,198	
64	4,193	3,968	4,127	3,907	4,632	4,373	
65	\$2,540	\$2,446	\$2,500	\$2,409	\$2,806	\$2,696	
70	2,901	2,602	2,854	2,561	3,214	2,877	
75	2,983	2,670	2,929	2,623	3,338	2,977	
80	2,918	2,671	2,858	2,619	3,311	3,009	
85	2,807	2,626	2,742	2,570	3,230	2,990	



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

	Calendar Year 2020 Average Claim and Expense Assumptions (Current Inactives Medicare B Only Eligible)					
	Sel	ect	Mo	del	Sec	ure
	Non Medica	ıre Eligible	Non Medica	are Eligible	Non Medica	are Eligible
Age	Male	Female	Male	Female	Male	Female
40	\$6,375	\$5,860	\$7,035	\$6,454	\$6,062	\$5,584
45	9,180	8,439	10,131	9,294	8,729	8,042
50	11,651	10,711	12,857	11,795	11,078	10,206
55	12,768	11,738	14,090	12,926	12,141	11,185
60	12,038	11,067	13,284	12,187	11,446	10,545
64	10,127	9,310	11,175	10,252	9,629	8,871
65	\$6,135	\$5,739	\$6,770	\$6,320	\$5,834	\$5,469
70	7,235	6,334	8,002	6,993	6,864	6,019
75	8,266	7,121	9,204	7,910	7,787	6,725
80	9,188	7,906	10,306	8,838	8,591	7,418
85	9,968	8,554	11,249	9,612	9,261	7,983

	Calendar Year 2020 Average Claim and Expense Assumptions (Current Inactives Medicare A Only Eligible)					
	Sel		Mo	<u> </u>	Sec	ure
	Non Medica	are Eligible	Non Medica	are Eligible	Non Medica	are Eligible
Age	Male	Female	Male	Female	Male	Female
40	\$5,291	\$7,806	\$5,219	\$7,687	\$5,509	\$8,116
45	7,238	8,896	7,141	8,767	7,537	9,255
50	9,360	10,581	9,233	10,430	9,746	11,010
55	11,322	12,481	11,164	12,300	11,785	12,985
60	12,963	13,752	12,772	13,545	13,484	14,300
64	14,045	13,305	13,827	13,099	14,600	13,831
65	\$12,931	\$12,292	\$12,719	\$12,091	\$13,431	\$12,768
70	14,237	13,507	14,004	13,284	14,789	14,029
75	15,334	14,715	15,080	14,470	15,926	15,282
80	16,391	15,982	16,116	15,713	17,020	16,595
85	17,538	17,367	17,238	17,071	18,207	18,030

#### 2. Retiree Health Care Plan Contributions

Assumed adult per capita health care contribution rates were developed for those participants in the Select and Model Plans who are required to contribute a portion of retiree health benefit costs as defined in Schedule C. Contributions were determined to fully-fund retiree health benefit costs in 2020 based upon Medicare eligibility status. Rates are based on retiree cost experience, enrollment, and trended based on the assumptions. The following chart details the full (100%) adult per capita contribution assumptions. Note these contribution assumptions were set prior to the finalization of the agreement with Anthem re the MA plans and do not reflect the actual MA premiums. These amounts include medical, drug, and third-party administrative costs.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

	Retiree		Sp	ouse
Health Plan	Payment Age < 65	Doymont Ago (5)	Payment Age < 65	Payment Age (5)
Health I lan	< 05	Payment Age 65+	< 05	Payment Age 65+
Secure Plan	\$0	\$0	\$0	\$0
Select Plan	\$17,387	\$4,078	\$17,387	\$4,078
Model Plan	\$16,229	\$3,882	\$15,970	\$3,882

As members hired after December 31, 2015 are ineligible to receive retiree health benefits, the contributions assumed for years beyond 2019 are based upon the projected retiree health care costs associated with each projection year's closed group of participants, reflecting the impact of aging and health care inflation.

### 3. Medicare Part D Subsidy

The City offers an EGWP Part D plan to its Medicare retirees; it, therefore, does not participate in the Retiree Drug Subsidy program.

#### 4. Medicare Part B Premium Subsidy

Assumed that Medicare eligible retirees pay the Medicare Part B premiums.

#### 5. Medicare Coverage and Eligibility

Retiree health benefit participants age 65 and older who are eligible for premium-free Medicare Part A benefits are assumed to be enrolled in Medicare Part A. For those retiree health benefit participants who are not eligible for premium-free Medicare Part A coverage, CRS is assumed to remain the primary payer. For a portion of the Medicare-eligible group, the premium-free Medicare Part A eligibility status is provided by CRS. As the premium-free Medicare Part A eligibility status is determined from a wide range of sources with varying and, at times, limited content, the premium-free Medicare Part A eligibility status data is incomplete. Adjustments have been made to account for this incompleteness. As the true status of those who are, or will be eligible for premium-free Medicare Part A is uncertain, actual results may be materially different. For all unidentified current retirees, hired prior to April 1, 1986, and not assumed eligible for premium-free Medicare Part A coverage through their spouse, as well as those active employees hired prior to April 1, 1986, 10% are assumed to not qualify for premium-free Medicare Part A coverage. The assumption of 10% is based upon estimates from the current retiree population. 100% of deferred vested members are assumed to obtain the 40 or more quarters of Medicare-covered employment required for premium-free Medicare Part A coverage as a result of their subsequent employment. Retiree health benefit participants age 65 and older are assumed to be enrolled in Medicare Part B.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 6. Marital and Spouse Assumptions

For participants who are not receiving benefits, 100% of participants are assumed to be married to a spouse of the opposite gender. Husbands are assumed to be three-years-older than their wives. For participants who are receiving benefits, the actual spouse age is used where available. If relevant spouse information is not available, husbands are assumed to be three-years-older than their wives.

### 7. Part-Time Employees

On July 1, 1991, the plan was amended to include part-time employees. Part-time employees hired on or before December 31, 2015, have been included in the valuation.

### 8. Geography

Implicitly assumed to remain the same as current retirees.

#### 9. Changes Since the Last Valuation

None



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### Methodology

The Entry Age Normal Actuarial Cost method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for the City.

The Actuarial Accrued Liability is that portion of the present value of projected benefits that will not be paid by future employer normal costs or member contributions. It represents the value of the past normal costs with interest to the valuation date. The difference between this liability and funds accumulated as of the same date is referred to as the unfunded actuarial liability.

The portion of the Actuarial Liability in excess of OPEB Trust's assets is amortized to develop additional costs or savings which is added to each year's employer normal cost to produce the Actuarial Defined Contribution (ADC). Under this cost method, actuarial gains and losses are directly reflected in the size of the ADC.

The unfunded actuarial liability is amortized over an open 30-year period. The amortization is a level dollar amortization. CY 2020 claims and expenses were developed as described in Appendix B, Claims and Expenses Assumptions section above.

#### **Actuarial Value of Assets**

For purposes of determining the contribution rate to the Plan, we use an actuarial value of assets. The asset adjustment method dampens the volatility in asset values that could occur because of fluctuations in market conditions. Use of an asset smoothing method is consistent with the long-term nature of the actuarial valuation process.

The actuarial value of assets is the current market value, adjusted by a five-year smoothing of gains and losses on a market value basis. Each year's gain or loss is determined as the difference between the actual market return and the expected market return using the assumed rate of investment return. The actuarial value is adjusted to remain within 20% of the market value.



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

### **Summary of Key Substantive Plan Provisions**

#### **Pension Benefit Eligibility**

All active employees of the City except for the following:

- Members of the Police and Firemen's Disability and Pension Fund of Ohio.
- Elected City officials.
- Employees for whom the City contributes to PERS.
- Persons hired as police recruits who are not currently enrolled as a member of the System prior to their date of hire.
- Current contributing members of the School Employees Retirement System (SERS) or the State Teachers Retirement System (STRS) who are hired by the City on a seasonal, temporary, or part-time basis.

Members of the System are divided into the following groups:

Group	Criteria
A, B	Any member who has retired prior to 7/1/2011
С	Any member who, as of June 30, 2011, was an active or deferred vested member and had either:  a) Completed at least 30 years of service, or b) Reached age 60 and completed at least 5 years of service.
D	Any active member who, between July 1, 2011 and December 31, 2013:  1) Either  a) Completed at least 30 years of service, or b) Reached age 60 and completed at least 5 years of service; and 2) Retired prior to January 1, 2014.
E	Any active member who:  1) Between July 1, 2011 and December 31, 2013, either:  a) Completed at least 30 years of service, or  b) Reached age 60 and completed at least 5 years of service; and  2) Retires on or after January 1, 2014.
F	Any active member whose most recent membership enrollment date was prior to January 1, 2010 and who is not in groups A through E.  Any deferred vested member whose most recent membership enrollment date was prior to January 1, 2010, is not in groups A through E, and has at least five years of service prior to the date they separate from employment.
G	Any member whose most recent membership enrollment date is on or after January 1, 2010, or  Any member rehired on or after January 1, 2010, who has fewer than 5 years of service as of June 30, 2011, or  Any retiree of the System who is receiving a service retirement allowance and is re-employed on or after April 1, 2013.



### APPENDIX C – SUMMARY OF PLAN PROVISIONS

Members of the System are further classified as:

Class	Criteria
CSA Retiree  (CSA participants corresponding to Retirees Class)	Group A and B members and their designated optionees.
CSA Employee  (CSA participants corresponding to Current Employees Class)	Group C, D, E, and F members (and their designated optionees) that were vested and employed on 7/1/2011.
CMC Employee  (Non-CSA participants)	Group E and F members (and their designated optionees) that were either vested or employed on 7/1/2011 and no break in employment service since 1/1/2010 and prior to becoming vested.
Non-CSA	Group G members and their designated optionees.



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

Years of Service: Years or fractional years of full-time service rendered to the Plan Sponsor.

#### **Normal Retirement:**

Groups A, B, C, D, E, and F:

Age 60 with 5 years of service or 30 years of service.

Group G:

Age 67 with 5 years of service or age 62 with 30 years of service.

#### **Early Retirement:**

Groups A, B, C, D, E, and F:

Age 55 with 25 years of service.

Group G:

Age 57 with 15 years of service.

#### **Deferred Retirement Option Plan (DROP):**

Current Employees Class members with at least 30 years of service may participate in the DROP.

#### **Disability Retirement Eligibility:**

5 years of service.

#### **Deferred Vested Retirement Eligibility:**

5 years of service.

#### **Retiree Health Benefits Eligibility:**

Per Ordinance 336-2016 adopted by the City Council on October 26, 2016, employees hired after December 31, 2015, are not eligible to receive retiree health benefits.

Group 1: Those members of Group C or those members hired before January 9, 1997. For those members of Group C or those members who retire under the System prior to January 1, 2016 (including their survivors receiving pension benefits), a minimum of 15 years of service is required. For those members who retire under the System after December 31, 2015 (including their survivors receiving pension benefits), a minimum attained the age of 60 with 20 years of service or 30 years of service regardless of age is required.

Group 2: Those participants hired on or after January 9, 1997. For those members who retire under the System prior to January 1, 2016 (including their survivors receiving pension benefits), a minimum of 15 years of service is required. For those members who retire under the System after December 31, 2015 (including their survivors receiving pension benefits), a minimum attained the age of 60 with 20 years of service or 30 years of service regardless of age is required. Group 2 participants entitled to a deferred retirement allowance are eligible for health benefits upon attainment of the Medicare eligibility age.



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

Deferred Retirement Option Plan (DROP): Eligible Current Employees Class members may effectively retire and freeze their accrual of years of service with the System and defer receipt of retirement benefits, including retiree health benefits, for a period not to exceed five years while continuing City employment. For valuation purposes, current DROP participants are assumed to be active members, receiving health care benefits as an active employee. Service does not accrue while participating in the DROP and retiree health benefits are assumed to begin upon exit from active employment.

Members and Beneficiaries Assumed to be Eligible for Deferred Retiree Health Benefits as of December 31, 2016: Per Ordinance 336-2016 adopted by the City Council on October 26, 2016, members of Group C and their associated beneficiaries are eligible for retiree health benefits under the Select Plan based upon a minimum of 15 years of service. All other eligible members and their associated beneficiaries are eligible for retiree health benefits under the Model Plan based upon a minimum attained age of 60 with 20 years of service or 30 years of service regardless of age.

Dependents: A retiree may elect to cover an eligible spouse and/or eligible dependent children by paying the applicable retiree contribution rate for the specified enrollment tier.

#### **Retiree Health Benefits**

The System offers health care benefits (medical, prescription drugs, dental, and vision coverage) to eligible retirees, beneficiaries, and their dependents before and during Medicare eligibility.

Under the provisions of Ordinance 85-2011, beginning January 1, 2012, members who retired prior to September 1, 2007, and who establish their annual household income to be less than \$30,000, are eligible to receive medical and prescription drug coverage under the Secure Plan. Those members who retired prior to September 1, 2007, who do not qualify for coverage under the Secure Plan may elect medical and prescription drug coverage through either the Select Plan or Model Plan based upon eligibility.

Those members of Group C or those members who retired on or after September 1, 2007 (including those employees who retired under a special incentive plan in 2007) but prior to January 1, 2016, may elect medical and prescription drug coverage through the Select Plan. Those members not eligible for the Secure Plan or the Select Plan may elect coverage under the Model Plan.

#### **Active Service Death Benefits**

A surviving spouse, eligible dependent child, and orphan receiving survivor pension benefits as a result of death during employment of an eligible active member is eligible to receive retiree health benefits based upon the eligibility and terms applicable to the associated member.



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

#### **Medicare Part B Premium Reimbursement**

Under the provisions of Ordinance 85-2011, beginning January 1, 2012, CRS no longer reimburses the Medicare Part B premiums for retirees and spouses.

#### **Retiree Contributions**

Participants covered by the Secure Plan do not contribute towards the cost of medical and prescription drug coverage. Group 1 participants covered by the Select Plan contribute an amount equal to five percent of the full cost of medical and prescription drug benefits of the retiree group with costs adjusted based upon the Medicare eligibility age (age 65). Group 1 participants covered by the Model Plan contribute an amount equal to ten percent of the full cost of medical and prescription drug benefits of the retiree group with costs adjusted based upon the Medicare eligibility age (age 65). Group 2 participants will pay the portion of the full cost of medical and prescription drug benefits of the coverage option for which they are eligible as determined by the point system.

	Retiree Contribution as a Percentage of Cost			
Points	Select Plan	Model Plan		
90+	5%	10%		
80-89	25%			
70-79	50%			

#### **Dental Benefits**

Under the provisions of Ordinance 85-2011, beginning January 1, 2012, all members electing to participate in the dental plan will be required to pay the full cost of dental coverage. As such, it is assumed CRS has no liability under GASB 74 and 75 for dental benefits.

#### **Vision Benefits**

Under the provisions of Ordinance 85-2011, beginning January 1, 2012, all members electing to participate in the vision plan will be required to pay the full cost of vision coverage. As such, it is assumed CRS has no liability under GASB 74 and 75 for vision benefits.

#### **Changes Since Prior Valuation**

None



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

#### **Summary of 2021 Benefit Plans**

Currently, the City of Cincinnati Postretirement Health Fund offers three plans for retired employees. Benefits are payable under the Plan for medical care obtained from the City's health care vendors. Medicare Part A eligible retirees who didn't buy into Part B get the same medical benefits as the non-Medicare retirees.

### City of Cincinnati Non-Medicare Retirees

Provider Network:	Anthem BCBS	Anthem BCBS	Anthem BCBS
In-Network (INN) Benefits	Select Plan	Model Plan	Secure Plan
Deductible (Individual / Family)	\$300 / 600	\$500 / 1,000	\$0 / 0
Coinsurance	20%	20%	20%
Copays			
Office Visit (OV)-Primary Care (PCP)	DC	DC	DC
OV - Specialist Care Provider (SCP)	DC	DC	DC
Urgent Care (UC)	DC	DC	DC
Hospital Emergency Room (ER)	DC	DC	DC
Outpatient Surgery	DC	DC	DC
Hospital Inpatient	DC	DC	DC
Out-of-Pocket Max (Individual / Family)	\$1,500 / 3,000	\$2,000 / 4,000	\$500 / 1,000
Out-of-Network (OON) Benefits			
Deductible (Individual / Family)	\$600 / 1,200	\$1,000 / 2,000	\$0 / 0
Coinsurance	50%	50%	50%
Hospital Emergency Room (ER)	INN DC	INN DC	INN DC
Out-of-Pocket (OOP) Max (Individ / Family)	\$3,000 / 6,000	\$4,000 / 8,000	\$1,000 / 2,000
Lifetime Maximum	Unlimited	Unlimited	Unlimited
Annual Maximum	Unlimited	Unlimited	Unlimited
Prescription Drugs	Non Medicare Coverage Only	Non Medicare Coverage Only	Non Medicare Coverage Only
Retail (30 Days) - Generic/Formulary /Non-Form. Copay	\$10 / 20 / 30	\$10 / 20 / 30	\$5 / 15 / 30
Mail Order (90 Days) - Generic/Formulary /Non-Form. Copay	\$20 / 40 / 60	\$20 / 40 / 60	\$10 / 30 / 60
Out-of-Pocket Max (Individual / Family)	None	None	\$500
Detail Benefits	TONE	1,010	Ψ200
Mental Health (MH) / Substance Abuse (SA):			
- SA Lifetime Visit Limit (Inpatient / Outpatient)	Unlimited	Unlimited	Unlimited
- SA Lifetime OOP Maximum	Unlimited	Unlimited	Unlimited
- MH Per Year Visit Limit (Inpatient / Outpatient)	Unlimited	Unlimited	Unlimited
Home Health (INN / OON):	DC / DC up to 30 visits	DC / DC up to 30 visits	DC / DC up to 30 visits
Allergy Care:	DC	DC	DC
Rehabilitation (i.e., speech, occup. physical):	DC up to 60 visits	DC up to 60 visits	DC up to 60 visits
Chiropractors:	DC	DC	DC
Medical Supplies and Equipment:	DC	DC	DC
Maternity Care:	DC	DC	DC
Skilled Nursing Facility	DC	DC	DC
Hearing Aids:	DC	DC	DC
Preventive Care:	DC	DC	DC
Medicare Integration:	Exclusion <sup>2</sup>	Exclusion <sup>2</sup>	Exclusion <sup>2</sup>

DC=Deductible and coinsurance applies.

#### Vendors

 Medical Claims Administrator:
 Anthem BCBS

 Medical Network:
 Anthem BCBS

 Pharmacy Benefit Manager:
 CVS / CareMark

Stop-Loss Insurer: N/A



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<sup>&</sup>lt;sup>2</sup> Medicare Pays first then the Plan applies the Plan's rules for non-Medicare covered benefits. Only Medicare Eligibles who have not bought into Medicare Part B are covered under the NME plan

#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

### City of Cincinnati Medicare Advantage Plans - For Medicare Part A&B and Part B only eligibles

Provider Network:	Anthem BCBS	Anthem BCBS	Anthem BCBS	
In-Network (INN) Benefits	Select Plan	Model Plan	Secure Plan	
Deductible (Individual)	\$300	\$500	\$0	
Coinsurance	4%	4%	4%	
Copays				
Office Visit (OV)-Primary Care (PCP)	DC	DC	DC	
OV - Specialist Care Provider (SCP)	DC	DC	DC	
Preventive Care:	\$0 / C	\$0 / C	\$0 / C	
Urgent Care (UC)	DC	DC	DC	
Hospital Emergency Room (ER)	\$50	\$50	\$50	
	\$5/day for days 1-20, DC for	\$5/day for days 1-20, DC for	\$5/day for days 1-20, DC for	
Skilled Nursing Facility (SNF)	days 21-100	days 21-100	days 21-100	
Outpatient Surgery	DC	DC	DC	
Hospital Inpatient	DC	DC	DC	
Home Health (INN / OON):	\$0 / DC	\$0 / DC	\$0 / DC	
Mental Health (MH) / Substance Abuse (SA):	DC	DC	DC	
Out-of-Pocket Max (Individual / Family)	\$1,500	\$2,000	\$500	
Out-of-Network (OON) Benefits				
Deductible (Individual)	Combined with INN	Combined with INN	Combined with INN	
Coinsurance	10%	10%	10%	
Hospital Emergency Room (ER)	INN DC	INN DC	INN DC	
Out-of-Pocket (OOP) Max (Individual)	\$3,000	\$4,000	\$1,000	
Lifetime Maximum	Unlimited	Unlimited	Unlimited	
Annual Maximum	Unlimited	Unlimited	Unlimited	
Prescription Drugs	Medicare Coverage Only	Medicare Coverage Only	Medicare Coverage Only	
Retail (30 Days) - Generic/Formulary /Non-Form.	£10 / 20 / 20	\$10 / 20 / 30	¢5 / 15 / 20	
Copay	\$10 / 20 / 30	\$10 / 20 / 30	\$5 / 15 / 30	
Mail Order (90 Days) - Generic/Formulary /Non-	\$20 / 40 / 60	\$20 / 40 / 60	\$10 / 30 / 60	
Form. Copay	\$20 / 40 / 60	\$20 / 40 / 60		
Out-of-Pocket Max (Individual)	None	None	\$500	

<sup>&</sup>lt;sup>1</sup> DC=Deductible and coinsurance applies.



 $<sup>^{2}</sup>$  C=Coinsurance applies.

#### APPENDIX D – GLOSSARY OF TERMS

### 1. Actuarial Assumptions

Assumptions as to the occurrence of future events affecting OPEB costs, such as mortality, withdrawal, and retirement; changes in compensation; rates of investment earnings and asset appreciation or depreciation; procedures used to determine the actuarial value of assets; and other relevant items.

#### 2. Actuarial Cost Method

A procedure for determining the actuarial present value of OPEB plan benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a normal cost and an actuarial liability.

### 3. Actuarially Determined Contribution

A target or recommended contribution for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

### 4. Actuarial Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

### 5. Actuarial Liability

The portion of the actuarial present value of projected benefits will not be paid by future normal costs. It represents the value of the past normal costs with interest to the valuation date.

### 6. Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments, the actuarial present value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made. As a simple example: assume you owe \$100 to a friend one year from now. Also, assume there is a 1% probability of your friend dying over the next year, in which case you will not be obligated to pay him. If the assumed investment return is 10%, the actuarial present value is:

		Probability		1/	Present
<b>Amount</b>		of Payment		(1+Discount Rate)	<u>Value</u>
\$100	X	(101)	X	1/(1+.1) =	\$90



#### APPENDIX D – GLOSSARY OF TERMS

#### 7. Actuarial Valuation Date

The date as of which an actuarial valuation is performed. This date may be up to 24 months prior to the measurement date and up to 30 months prior to the employer's reporting date.

#### 8. Actuarial Value of Assets

The value of cash, investments, and other property belonging to an OPEB plan as used by the actuary for the purpose of an actuarial valuation. The purpose of an actuarial value of assets is to smooth out fluctuations in market values. This way long-term costs are not distorted by short-term fluctuations in the market.

### 9. Amortization Payment

The portion of the OPEB plan contribution which is designed to pay interest and principal on the unfunded actuarial liability in order to pay for that liability in a given number of years.

### 10. Entry Age Normal Actuarial Cost Method

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages.

#### 11. Normal Cost

That portion of the actuarial present value of OPEB plan benefits and expenses which is allocated to a valuation year by the actuarial cost method.

### 12. Unfunded Actuarial Liability

The excess of the actuarial liability over the actuarial value of assets.

### 13. Funded Percentage

The ratio of the actuarial value of assets to the actuarial liabilities.

### 14. Mortality Table

A set of percentages which estimate the probability of death at a particular point in time. Typically, the rates are annual and based on age and sex.



#### APPENDIX D – GLOSSARY OF TERMS

#### 15. Discount Rate

The assumed interest rate used for converting projected dollar-related values to a present value as of the valuation date.

#### 16. Medical Trend

The assumed increase in dollar-related values in the future due to the increase in the cost of health care.

### 17. Entry Age Actuarial Cost Method

The actuarial cost method required for GASB 74 and 75 calculations. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this actuarial present value allocated to a valuation year is called the Service Cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future service costs is called the total OPEB liability.

